

## Message Text

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ACTION EUR-12

INFO OCT-01 IO-13 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07

L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

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R 091355Z JUL 76

FM AMEMBASSY ANKARA

TO SECSTATE WASHDC 4194

INFO AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY NICOSIA

USMISSION NATO

USMISSION USUN

C O N F I D E N T I A L ANKARA 5264

E.O.11652: GDS

TAGS: PFOR, CY, UN, GR, TU

SUBJECT: APPROACH TO GOT ON DENKTASH STATEMENT

REF: STATE 169643

1. DURING MY MEETING WITH MFA ELEKDAG MORNING JULY 9 (SEPTELS), I DREW UPON REFTEL TO EXPRESS CONCERN THAT RECENT STATEMENTS BY DENKTASH SUGGEST A SIGNIFICANT NARROWING OF SCOPE FOR CYPRUS NEGOTIATIONS. I ALSO POINTED OUT THAT REACTION TO THESE STATEMENTS IN THE US COULD DAMAGE EFFORTS TO MOVE THE DCA THROUGH CONGRESS. ELEKDAG RESPONDED BY SAYING THAT EVEN IF THE DENKTASH STATEMENTS WERE TURKISH POLICY, IT WOULD NOT BE ADVANTAGEOUS FOR THE GOT FOR ANYONE TO MAKE SUCH STATEMENTS PUBLICLY. ELEKDAG SAID HE PRESUMED DENKTASH WAS SPEAKING FOR LOCAL POLITICAL CONSUMPTION AND HE ASSERTED THAT DENKTASH WAS NOT AN AGENT OF THE GOT.

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2. I SAID I REALIZED THAT DENKTASH WAS NOT A GOT OFFICIAL BUT I

POINTED OUT THAT THAT DIFFERENCE WAS SOMETIMES IGNORED BY CRITICS OF TURKEY AND I HOPED THAT THE GOT COULD APPEAL TO DENKTASH TO AVOID MAKING ADDITIONAL SUCH STATEMENTS. I ALSO POINTED OUT THAT THE POSSIBLE IMPLICATION OF DENKTASH COMMENTS THAT TURKISH MAINLANDERS MIGHT BE BROUGHT IN TO SETTLE MARAS COULD ALSO BE VERY TROUBLESOME.

3. ELEKDAG SAID THAT THE TURKISH FEDERATED STATE OF CYPRUS HAS BECOME HIGHLY POLITICIZED -- "A MINIATURE TURKEY." HE SAID DENKTASH SAYS WHATEVER HE CONSIDERS TO BE POLITICALLY ADVANTAGEOUS LOCALLY, AND HE AGAIN STATED THAT GOT HAD NOT ENCOURAGED HIM TO MAKE THESE STATEMENTS.

4. I THEN TURNED TO THE PROSPECTS FOR RESUMPTION OF INTERCOMMUNAL TALKS. ELEKDAG SAID THAT HE BELIEVED IT WAS TIME FOR SECGEN WALDHEIM TO TAKE THE INITIATIVE TO GET THE TALKS GOING AGAIN. HE OFFERED THE OPINION THAT WALDHEIM IS RELUCTANT TO DO SO BECAUSE HE FEARS THAT VERY LITTLE SUBSTANTIVE PROGRESS CAN BE MADE DURING TALKS HELD UNDER HIS AUSPICES. ELEKDAG THEN CALLED IN THE DIRECTOR OF GREEK-CYPRUS AFFAIRS, ECMEL BARUTCU, WHO ALSO ASSERTED THAT WALDHEIM IS RELUCTANT TO TAKE THE INITIATIVE. BARUTCU SAID THAT AS A RESULT OF THE EC NINE APPROACH TO WALDHEIM THE SECRETARY GENERALS' SPECIAL REPRESENTATIVE, PEREZ DE CUELLAR, HAS BEEN ACTIVATED AND IS TAKING SOUNDINGS ABOUT THE POSSIBILITY OF RESUMING TALKS.

5. BARUTCU SAID ONE SPECIFIC THING PEREZ DE CUELLAR IS CHARGED WITH DOING IS TO DETERMINE THE MEANING OF THE TERM "COMMON BASIS" WHICH WAS USED IN THE COMMUNIQUE CALLS FOR THE TALKS TO BE SHIFTED TO SUBCOMMITTEES AFTER A "COMMON BASIS" HAS BEEN WORKED OUT BETWEEN THE TWO COMMUNITIES AT RESUMED VIENNA MEETING. BARUTCU ASSERTED THAT NO COMMON BASIS COULD POSSIBLY BE FOUND FOR TERRITORIAL DISCUSSIONS. HE SAID THIS TOPIC CANNOT BE DISCUSSED OPENLY AND MUST GO TO SUBCOMMITTEES BEFORE ANY REAL PROGRESS CAN BE MADE. BARUTCU SAID THAT DENKTASH HAS TOLD PEREZ DE CUELLAR THAT THE ONLY COMMON BASIS FOR A RESUMPTION OF TALKS WOULD BE THE "FRAMEWORK OF THE FEDERATED STATE," I.E., A BIZONAL FEDERATION WITH A WEAK CENTRAL GOVERNMENT AND EQUAL PARTICIPATION. HE SAID THAT GOT WILL TELL PEREZ DE CUELLAR THE CONFIDENTIAL

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SAME THING WHEN HE COMES TO ANKARA. NEVERTHELESS, HE SAID GOT PLANS TO ASK PEREZ DE CUELLAR TO ASK WALDHEIM TO APPEAL TO THE COMMUNITIES TO MEET AGAIN IN VIENNA "TO ARRANGE TO SET UP COMMITTEES."

6. ELEKDAG THEN MENTIONED A FRENCH PROPOSAL THAT WOULD INVOLVE SECGEN WALDHEIM'S MAKING A STATEMENT AT THE CONCLUSION OF THE NEXT ROUND OF TALKS. IN THIS STATEMENT WALDHEIM WOULD SUMMARIZE

WHAT HAD OCCURRED AND PERHAPS SUGGEST A MEANS OF BRIDGING THE GAP BETWEEN THE TWO PARTIES IN ORDER TO ALLOW THE TALKS TO DEVOLVE TO SUBCOMMITTEES. BARUTCU INTERVENED TO NOTE THAT THE GOT HAD SOME RESERVATIONS ABOUT THIS IDEA. ELEKDAG AGREED BUT SAID IT MIGHT BE ACCEPTABLE BUT ONLY IF GOT KNEW IN ADVANCE EXACTLY WHAT SECRETARY GENERAL WOULD SAY.

7. ELEKDAG THEN FILLED IN BARUTCU ON MY APPROACH CONCERNING DENKTASH AFTER WHICH BARUTCU SAID THAT SINCE THE ELECTION LAST MONTH, DENKTASH HAS BECOME "ANOTHER MAN; IN FACT, HE IS BECOMING ANOTHER MAKARIOS." I PROTESTED THAT WHILE HE MIGHT IN FACT BE MORE INDEPENDENT OF THE GOT THAN IN THE PAST, HE IS SURELY STILL AMENABLE TO GOT APPROACHES. I COULD NOT BELIEVE, I ADDED, THAT THE GOT COULD NOT PERSUADE DENKTAS TO FOREBEAR FROM MAKING STATEMENTS DIRECTLY AND ADVERSELY AFFECTING TURKEY'S OWN SECURITY INTERESTS (I.E. IN THIS CASE A STATEMENT JEOPARDIZING PASSAGE OF THE DCA.) ELEKDAG THEN SAID "WE WILL TRY TO DO OUR BEST TO GET HIM TO AVOID MAKING SUCH TROUBLESOME STATEMENTS IN THE FUTURE."

8. COMMENT: ELEKDAG AND BARUTCU SEEMED EMBARRASSED BY DENKTASH'S STATEMENTS, AND I DO NOT BELIEVE THEY HAD EARLIER MADE CONNECTION BETWEEN THESE STATEMENTS AND CONGRESSIONAL ACTION ON THE DCA. THEREFORE, MY EXPRESSION OF CONCERN WAS TIMELY, AND I EXPECT SOMEONE IN GOT WILL SEE THAT DENKTASH GETS THE WORD. THIS IN TURN SHOULD MEAN, FOR A BRIEF PERIOD AT LEAST, THAT DENKTASH WILL BE SOMEWHAT MORE CAREFUL IN HIS PUBLIC STATEMENTS. BUT RECENTLY A NUMBER OF TURKISH OFFICIALS HAVE PRIVATELY WORRIED OUTLOUD TO ME OVER THE PROSPECT OF A WEAK GOVERNMENT IN ANKARA GRADUALLY FINDING ITSELF HAVING TO DEAL WITH A DENKTASH OPERATING WITH MORE AND MORE MAKARIOS-LIKE INDEPENDENCE.

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